

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY LUSAKA PRIORITY

USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 298458

E.O. 11652: GDS

TAGS: PFOR, UNGA, ZA, US

SUBJECT:ZAMBIAN VIEWS ON US INTERNAL POLICY

REF: A) USUN 6834; B) LUSAKA 2432

1. DEPT APPRECIATES INFORMATION AND COMMENTS EXPRESSED
REFS A AND B. AFTER WEIGHING MATTER CAREFULLY, WE CONCUR
WITH SUGGESTION PARA 7 REF A THAT GIVING KAMANA AN AIDE
MEMOIRE WOULD NOT RPT NOT BE USEFUL. HOWEVER, WE DO
THINK IT WOULD BE HELPFUL IF USUN REPRESENTATIVE COULD
MEET KAMANA IN DELEGATES' LOUNGE OR ELSEWHERE AT
APPROPRIATE TIME AND MAKE POINTS ALONG FOLLOWING LINES:

2. BENNETT DID NOT INTEND TO SUGGEST THAT US MIGHT
RAISE ZAMBIA'S ONE-PARTY STATE AS ISSUE AT UN UNLESS
GRZ REFRAINS FROM ATTACKING US ON ISSUES WE CONSIDER
IMPORTANT OR INTERNAL MATTERS. REFERENCE TO ONE-PARTY
STATE WAS MERELY ILLUSTRATIVE OF THE KIND OF INTER-
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REFERENCE IN ZAMBIAN INTERNAL AFFAIRS WHICH WE AVOID BUT

WHICH WOULD SURELY RAISE GRZ HACKLES IF WE UNDERTOOK IT.

IT IS OUR HOPE AND EXPECTATION THAT OTHER COUNTRIES
WILL HAVE THE SAME RESPECT FOR OUR OWN SENSITIVITIES.

3. WE RESPECT ZAMBIA'S RIGHT TO VOTE ON ISSUES AS
IT SEES FIT. WE ONLY HOPE GRZ WILL MAKE SURE IT HAS ALL
FACTS OF PARTICULAR ISSUE ON HAND, PARTICULARLY IF IT
IS SENSITIVE ONE FOR US, BEFORE DECIDING HOW TO VOTE
ON IT. WE BELIEVE THIS TYPE OF RECIPROCAL RESPECT
FOR EACH OTHER'S SENSITIVITIES IS A NECESSARY COMPONENT
OF FRIENDLY RELATIONS.

4. FOR LUSAKA: PERMANENT SECRETARY NGONDA MENTIONED
TO AMBASSADOR WILKOWSKI HE WOULD LIKE TO HAVE MORE
INFORMATION ON OUR VIEWS ON GUAM. IN THIS REGARD,
EMBASSY LUSAKA SHOULD POINT OUT THAT WE DO NOT OBJECT
TO THE CONSIDERATION OF THOSE ASPECTS OF US POLICY IN
REGARD TO THE NON-SELF-GOVERNING TERRITORIES UNDER US
ADMINISTRATION THAT ARE PROPERLY WITHIN THE PURVIEW
OF THE COMMITTEE OF 24. HOWEVER, THERE ARE CERTAIN
ASPECTS OF US POLICY WHICH ARE NOT SUBJECT TO SUCH
REVIEW. THE QUESTION OF MILITARY BASES ON GUAM IS A
CLASSIC EXAMPLE. GUAM IS US TERRITORY AND THE
INHABITANTS OF THAT ISLAND ARE UNITED STATES CITIZENS.
THERE IS THEREFORE NO QUESTION AS TO THE RIGHT OF
THE UNITED STATES TO MAINTAIN A MILITARY INSTALLATION
THERE. UN CONSIDERATION OF OUR ADMINISTRATION OF
GUAM, WHICH TENDS TO CALL INTO QUESTION THIS RIGHT,
IS THEREFORE INTERFERENCE IN US INTERNAL AFFAIRS AND
UNACCEPTABLE TO US.

5. WE WOULD NOT, HOWEVER, OBJECT TO UN CONSIDERATION
OF THE ROLE THE BASES PLAY IN ECONOMIC OR SOCIAL
DEVELOPMENT OR MATTERS OF THIS KIND ON WHICH WE DO
REPORT TO THE COMMITTEE OF 24. THE EMBASSY MIGHT
PERHAPS FIND THE FOLLOWING POINTS ALSO USEFUL IN DIS-
CUSSING THE GUAM ISSUE WITH ZAMBIAN OFFICIALS OR, IF
DESIRED, PROVIDING AN AIDE-MEMOIRE TO GRZ.

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-- GUAM WAS CEDED TO US 1898 FOLLOWING WAR WITH SPAIN.
PLACED UNDER NAVY ADMINISTRATION AND IN 1949 TRANSFERRED
TO DEPARTMENT OF INTERIOR FOR ADMINISTRATION (DEPT OF
TERRITORIAL AFFAIRS)- INTERIOR REPORTS ANNUALLY TO US
CONGRESS ON FEDERAL GOVERNMENT-GUAM RELATIONS.

-- 1950 GUAM ORGANIC ACT APPROVED BY US CONGRESS MAKING
GUAM AN UNINCORPORATED TERRITORY OF US.

-- GUAM PRESENTLY ELECTS OWN GOVERNOR AND UNICAMERAL LEGISLATURE. GUAMANIAN ARE US CITIZENS REPRESENTED BY

ELECTED NON-VOTING DELEGATE IN US CONGRESS.

-- LEGISLATION PENDING WHICH WOULD ENABLE GUAM TO HAVE CONSTITUTIONAL CONVENTION TO DRAW UP OWN CONSTITUTION DEFINING THE TERMS OF PRESENT INTERNAL SELF-GOVERNMENT AND PLANS FOR FUTURE POLITICAL STATUS WITH FEDERAL GOVERNMENT.

-- FROM LATE 1960'S TO 1973 BUSINESS INCOME TREBLED (FROM 148 TO 500 MILLION DOLLARS) BANK DEPOSITS INCREASED FROM 42 MILLION TO 271 MILLION DOLLARS.

-- TOURISM ROSE FROM LESS THAN 5,000 VISITORS IN 1967 TO CLOSE TO 250,000 VISITORS IN 1973.

-- THE FOREGOING MATERIAL IS, OF COURSE, MADE AVAILABLE BY THE US AS ADMINISTERING AUTHORITY TO THE COMMITTEE OF 24 AND IS REFLECTED IN CERTAIN PARTS OF ITS REPORT. UNFORTUNATELY THE TYPE OF RESOLUTION WHICH HAS BEEN ADOPTED DOES NOT REFLECT THESE POSITIVE ELEMENTS AND INSTEAD FOCUSES ON MATTERS WHICH ARE IN FACT NOT RELEVANT TO THE COMMITTEE'S CONSIDERATIONS.

6. OBVIOUSLY, TIMING OF THIS CLARIFICATION TO GRZ WILL HAVE TO BE SELECTED BY EMBASSY BEARING IN MIND OTHER SENSITIVE ISSUES WHICH MAY HAVE PRIORITY. HOWEVER, EMBASSY SHOULD FIND APPROPRIATE OCCASION TO RETURN TO SUBJECT OF US/ZAMBIA RELATIONS AT THE UN AND TO COMMENT ON FACT THAT THEY DO NOT REFLECT THE GOOD BILATERAL

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RELATIONS WHICH WE MAINTAIN AND ARE ATTEMPTING TO DEVELOP FURTHER. IN SO DOING, WE WOULD NOT EMPHASIZE THE POINT MADE IN PARA 6 OF USUN 6834 REGARDING THE PERCENTAGE OF TIME ZAMBIA'S VOTE COINCIDES WITH THE VOTE OF THE USSR. ON MANY OF THESE VOTES, SOVIETS ARE CLEARLY OPPORTUNISTICALLY CAUSING THEIR VOTE TO COINCIDE WITH THAT OF ZAMBIA AND OTHER DEVELOPING COUNTRIES RATHER THAN THE REVERSE. OUR PROBLEM WITH ZAMBIA IS NOT SO MUCH THIS COINCIDENCE WITH THE USSR AS IT IS THE LACK OF COINCIDENCE OF ZAMBIAN VOTES WITH OURS ON THOSE ISSUES WHICH WE TELL THE ZAMBIAN GOVT ARE SENSITIVE AND IMPORTANT TO US. THIS IS THE HEART OF THE PROBLEM AND EMBASSY SHOULD APPROPRIATE GRZ OPPORTUNITIES TO DISCUSS IT WITH APPROPRIATE GRZ OFFICIALS AND SO REPORT.

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